

# New York Health Benefit Exchange Overview of Business Operations Blueprint: Recommendations to the State

Stakeholder Presentation February 16, 2012

### Agenda

- Purpose of Business Operations Blueprint
- Review of Exchange Principles relative to Operational Functions
- Discussion of Core Work Processes



### Purpose of Business Ops Blueprint

Provide New York State with a high level overview of the business functions that must be established, the type of work that must be undertaken by exchange staff, and a relative timeline and chronological order for standing up its Health Benefit Exchange



### Purpose of Business Ops Blueprint (con't)

- Other uses of document:
  - A starting point for the development of more detailed project plans for each core work process,
  - Identification of potential resource "bottlenecks" that may require project prioritization or resource augmentation for timely completion of all tasks,
  - Identification of key dependencies, and
  - An order of priority for the type of expertise and skill sets for the early hiring of exchange personnel



## New York's Exchange Principles and Ops Functions

Promote affordable, comprehensive health insurance options

• Premium Tax Credits; Qualified Health Plan (QHP) Certification; Plan Rating System; Risk Adjustment

Consumer oriented

 Website; Customer Service Operations; SHOP-specific Processes; Eligibility Verification; Outreach & Marketing Plan; Navigator/Broker Program; Enrollment, Billing & Collections

Transparent and accountable

Governance & Oversight; Internal Administration;
 Financial Management; Outreach & Marketing Plan;
 External Reporting; Mandate Determination & Appeals

It must work!

All of the above



### Structure of Ops "Blueprint"

Business Requirements (5)	Core Work Process (17)
1. Exchange Set-up	1. Governance & Oversight
	2. Internal Administration
	3. Financial Management
2. Core Systems	4. Eligibility Verification
	5. Premium Tax Credit Administration
	6. Website & Decision Support Tools
	7. Enrollment & Billing
	8. Customer Service Call Center
	9. SHOP-specific functions
3. Communication & Outreach	10. Outreach & Marketing Plan
	11. Navigator Program
	12. Broker Program



### Structure of Ops "Blueprint" (con't)

Business Requirements (5) - continued	Core Work Processes (17) - continued
4. QHP Plan Management	13. QHP Certification
	14. Plan Rating System
	15. Risk Adjustment, Reinsurance, Risk Corridor (3R's)
5. Regulation Compliance & Reporting	16. External Reporting & Consumer Protection
	17. Exemption Certificate & Eligibility Determination Appeals



### Exchange Set Up

- 1. Governance and Oversight
- 2. Internal Administration
- 3. Financial Management

- Enabling legislation
- Establishing legal entity and BOD
- Hire Key Personnel
- Meeting aggressive deadlines and operationalizing the business plan require full time staff and permanent leadership
- Process for vetting a number of policy issues and business decisions



### Exchange Set Up (con't)

- Governance and Oversight
- InternalAdministration
- 3. Financial Management

- Hire staff level personnel:
  - Project Managers
  - Finance staff (Budgets / Accounting)
- Establish exchange as legal entity (Tax ID, mailing address)
- Locate and secure physical space
- Secure computers, office equipment
- Employee Benefits
- Establish Organizational Policies & Procedures
  - Purchasing, contracting, compliance



### Exchange Set Up (con't)

- 1. Governance and Oversight
- 2. Internal Administration
- 3. Financial Management

- Assess and implement an accounting system
- Payroll
- Develop chart of accounts (backbone of financial reporting)
- Strong system of internal controls needed (underpinning of system needed to prevent & detect fraud, waste and abuse)
- Financial & Management Reporting



### Core Systems

#### **Eligibility Verification**

Premium Tax Credit
Administration and
Cost Calculator

Website & Decision Support Tools

**Enrollment & Billing** 

Call Center & Customer Service

- Centralizing eligibility verification
- One Eligibility system for MAGI -Medicaid, Child Health Plus, BHP (if offered) and Exchange enrollees (Individual and SHOP)
- Coordination with Non-MAGI
- Employer data, immigration and incarceration verification



#### **Eligibility Verification**

Premium Tax Credit Administration & Cost Calculator

Website & Decision Support Tools

**Enrollment & Billing** 

Call Center & Customer Service

- Tax credit and cost sharing subsidy determination
- Change in circumstances
- Coordination with IRS/Treasury and Issuers of QHPs
- Tax credits and subsidies will be key enrollment driver for exchange as these are not available outside of exchange
- Cost Calculator on website
  - Automated calculator tool must quickly, simply, and accurately inform applicant of costs after credits and subsidies



#### **Eligibility Verification**

Premium Tax Credit
Administration and
Cost Calculator

Website & Decision Support Tools

**Enrollment & Billing** 

Call Center & Customer Service

- NY is 1 of 11 states participating as a design partner in the Enroll UX 2014 project led by IDEO
- QHP Plan Comparisons
- Financial Disclosures
- Source of consumer information
- Website will begin shopping experience for many



#### **Eligibility Verification**

Premium Tax Credit
Administration and
Cost Calculator

Website & Decision Support Tools

**Enrollment & Billing** 

Call Center & Customer Service

- Enrollment Interface
- Open Enrollment (NG); Continuous Enrollment (SG)
- Coordination of QHP enrollment rules
- Premium Billing Aggregation (SHOP)
- Possible Aggregation of Individual Premiums
- Tracking and Reconciliation



#### Diagram of SHOP Funds Flow Health Benefit Exchange Employee Choice Model Premium Aggregator Funds Flow Employer A Employer B Employer C Employee 4 / Selects Emplayee 1/Selects Employee 3 / Employee 1/ Employee 1, Employee 2 / Emplayee 2) Carrier A. Selects Carrier Selects Carrier Selects Carrier Selects Carrier Selects Carrier Emplayee Employee 2/Selects 3/Selects Carrier B Exchange Remail Payment (8) Carrier A Vendors Carrier B Brokers

#### **Eligibility Verification**

Premium Tax Credit
Administration and
Cost Calculator

Website Decision Support Tools

**Enrollment & Billing** 

Call Center & Customer Service

- Toll free 800 # mandated
- Can be different for individual and SHOP exchanges
- Consumer Assistance functionality
- Assistance with:
  - Application
  - Advance payment of tax credit
  - Benefit levels available (precious metals)
  - QHPs offered, etc.



#### **Eligibility Verification**

Premium Tax Credit
Administration and
Cost Calculator

Website & Decision Support Tools

**Enrollment & Billing** 

Call Center & Customer Service

- Eligibility Determination
- Employer/Employee Communications
- Small Business Verification
- Composite / List Billing
- Level of standardization across QHPs
- Enrollment Process
- Employee mid-cycle changes
- Renewal Process
- Billing and reconciliation
- Broker Training, Commission Payment, Account Management



### Outreach & Marketing

Outreach & Marketing Plan

Navigator Program

**Broker Program** 

- Development of a Communications Strategy
- Broad-based Marketing vs. Targeted segments
- Varied Media Options:
  - Advertising
  - PR
  - Media relations
  - Partnerships with other public or private entities
- Marketing plan must communicate the value proposition of the exchange to both the public and to all potential enrollment constituencies
- Budget implications



### Outreach & Marketing (con't)

### Outreach & Marketing Plan

Navigator Program

**Broker Program** 

#### Navigator duties:

- Educational (QHP comparison and availability of tax credits & subsidies)
- Facilitate enrollment
- Referrals to consumer assistance
- Culturally and linguistically appropriate
- Exchange will need to select, train, certify and measure the performance of navigators
- Must be paid by Exchange, not federal funds



### Outreach & Marketing (con't)

Outreach & Marketing Plan

Navigator Program

**Broker Program** 

- Role of broker:
  - Enroll qualified individuals, employers and employees in QHPs
  - Assist with applications
  - Assist with advance premium tax credits and subsidies
- Especially relevant in SHOP due to complexity of account set-up
- Exchange should develop broker training
- Development of funds flow (amount and methodology)



### QHP Plan Management

QHP Certification, Recertification & Decertification

Plan Rating System
Risk Adjustment

- QHP plan management is at core of exchange
- Represents "stocking the virtual shelves" of the exchange with the optimal mix of products
- Purchasing strategy:
  - How much choice? What type of choices?
  - Standardization vs. innovation
  - Same or different for Individual and SHOP Exchanges?
- Coordination with Rate Review Process



### QHP Plan Management (con't)

QHP Certification, Recertification, & Decertification

Plan Rating System

Risk Adjustment

- Allows the exchange, consumers and employers to evaluate QHPs on the dimensions of quality and value
- Rating system should be established before the RFP process is initiated so carriers know what metrics are important in selection process
- Metrics should reflect goals of the exchange and perhaps larger reform goals of state



### QHP Plan Management (con't)

#### **QHP** Certification

Plan Rating System

Risk Adjustment

- Implementation of Risk Adjustment, Reinsurance, and Risk Corridors
- Risk Corridors will be federally administered
- Risk Adjustment and Reinsurance can be state or federal model
- A number of design issues related to implementation
- Does not need to be administered by exchange



### Regulatory Compliance & Reporting

### External Reporting

Mandate
Determinations
& Appeals

- ACA requires exchanges to carry out many consumer protection and public reporting functions; the bulk on collection and distributing data
- Will require data collection, storage, retrieval, reporting and document management

Examples of Data Collection:	Distribute to:
Enrollment, claims denials, financial disclosures, enrollee satisfaction, health plan quality ratings, exchange spending and performance management	Enrollees, stakeholders, board of directors, the public, the media, state and federal agencies



### Regulatory Compliance & Reporting

(con't)

### External Reporting

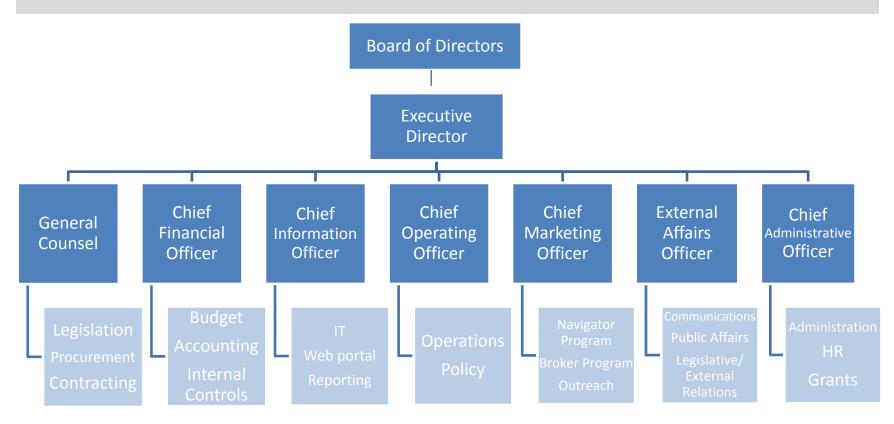
Mandate
Determinations
& Appeals

- Exchange must build capacity:
  - to accept, review and adjudicate appeals for exemption to the individual mandate
  - inform employers when their employees utilize subsidies, which may result in employer penalties (groups >50)
  - to manage all other appeals
- Appeals program must be supported by a data system that integrates with eligibility, enrollment and employer information systems



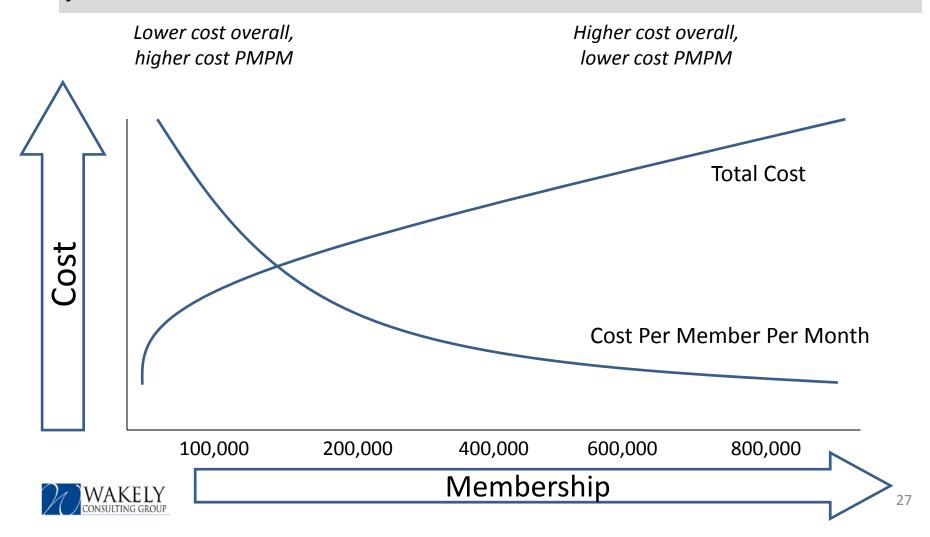
### Start-up Staffing

Staffing models vary based on such unknowns as governance, enrollment, management team, and policy decisions not yet made. This is only one possible organizational view:



### Operational Scalability of Exchange

Exchange expenses are scalable based on enrollment and the relationship between fixed and variable costs.



#### **Exchange Business Requirements and Core Work Process**

